INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS AND
SUPPLEMENTARY INFORMATION
SCHEDULE OF FINDINGS

JUNE 30, 2006

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## OFFICIALS

<u>Name</u>	<u>Title</u>	Term <u>Expires</u>
	BOARD OF EDUCATION	
	(Before September, 2005 Election)	
Gene Rouse Steven Gluck Becky Long Jean Saveraid Howard Hammond	President Vice President	2005 2007 2005 2006 2005
	(After September, 2005 Election)	
Jean Saveraid Joyce Peterson Steven Gluck Kirk Peterson Tim Erickson Bill Fjelland	President Vice President (Resigned October, 2005)  (Appointed October, 2005)	2006 2008 2008 2007 2006

## SCHOOL OFFICIALS

Michael Krumm Superintendent

Janice Halverson District Secretary/
Treasurer

#### Independent Auditor's Report

To The Board of Education of the Ballard Community School District:

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Ballard Community School District, Huxley, Iowa, as of and for the year ended June 30, 2006, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of District officials. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business type activities, each major fund and the aggregate remaining fund information of Ballard Community School District as of June 30, 2006, and the respective changes in financial position and cash flows, where applicable, for the year then ended in conformity with U.S. generally accepted accounting principles.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated November 27, 2006 on our consideration of Ballard Community School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Management's Discussion and Analysis and budgetary comparison information on pages 4 through 13 and 34 thru 35 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Ballard Community School District's basic financial statements. We previously audited in accordance with the standards referred to in the second paragraph of this report, the financial statements for the three years ended June 30, 2005 (none of which are presented herein) and expressed unqualified opinions on those financial statements. Other supplementary information included in Schedules 1 through 5, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

BRUCE D. FRINK
Certified Public Accountant

November 27, 2006

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

Ballard Community School District provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2006. We encourage readers to consider this information in conjunction with the District's financial statements, which follow.

#### 2006 FINANCIAL HIGHLIGHTS

- General Fund revenues increased from \$9,137,088 in fiscal 2005 to \$9,641,525 in fiscal 2006, (a six percent increase) while General Fund expenditures increased from \$9,384,833 in fiscal year 2005 to \$10,183,908 in fiscal 2006 (a nine percent increase).
- The increase in General Fund revenues was attributable to an increase in state foundation aid. The increase in expenditures was due primarily to an increase in the negotiated salary and benefits and increased Special Education program costs. The General Fund balance decreased as the funding for District costs due to increased enrollment and special education services trails the actual expenses by a full year.
- The School Infrastructure Local Option Sales Tax passed in Story County in 2003. The District began receiving these funds in September 2003. These monies are being used for improvements to district facilities. This tax will allow the District to update its facilities for an expanding enrollment without raising property taxes.

## OVERVIEW OF THE FINANCIAL STATEMENTS

This report consists of three parts: management's discussion and analysis (this section), the basic financial statements and required supplementary information. The basic financial statements include two kinds of statements that present different views of the District:

- The first two statements are government-wide financial statements that provide both short-term and long-term information about the District's overall financial status.
- The remaining statements are fund financial statements that focus on individual parts of the District, reporting the District's operations in more detail than the government-wide statements.
- The statements for governmental funds explain how basic services, such as regular and special education, were financed in the short term, as well as what remains for future spending.
- The statement for proprietary funds offer short-term and long-term financial information about the activities the District operates like businesses, such as food services.

Other Supplementary Information provides detailed information about the non-major Special Revenue Funds. In addition, the Schedule of Expenditures of Federal Awards provides details of various programs benefiting the District.

Figure A-1 shows how the various parts of this annual report are arranged and relate to one another.

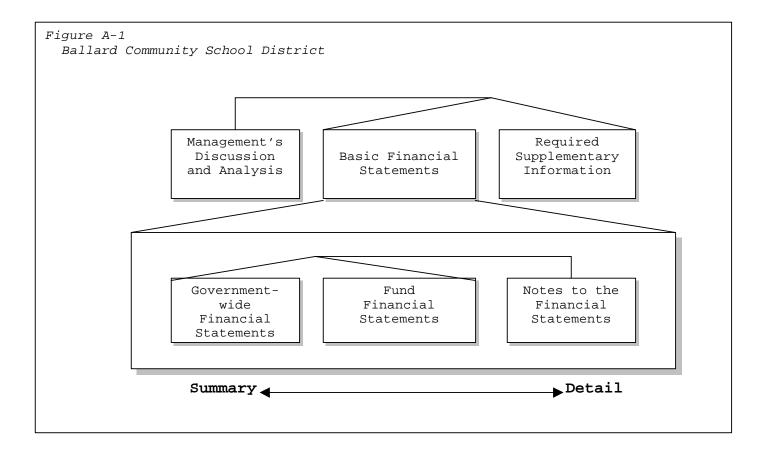


Figure A-2 summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain the remainder of this overview section of the management discussion and analysis highlights the structure and contents of each of the statements.

Figure A-2
Major Features of the Government-wide and Fund Financial Statements

	Government-wide		Fund Financial Statements	3	
	Statements Governmental Funds		Proprietary Funds	Fiduciary Funds	
Scope	Entire District (except fiduciary funds)	The activities of the District that are not proprietary or fiduciary, such as special education and building maintenance	Activities the District operates similar to private businesses; food services and adult education	Instances in which the district administers resources on behalf of someone else, such as scholarship programs	
Required financial statements	• Statement of net assets • Statement of activities	• Balance sheet • Statement of revenues expenditures, and changes in fund balances	• Statement of net assets • Statement of revenues, expenses and changes in fund net assets • Statement of cash flows	• Statement of fiduciary net assets • Statement of changes in fiduciary net assets	
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus	
Type of asset/ liability information	All assets and liabilities, both financial and capital, short-term and long-term	Generally, assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included	All assets and liabilities, both financial and capital, short-term and long-term	All assets and liabilities, both short-term and long-term; funds do not currently contain capital assets, although they can	
Type of inflow/outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due during the year or soon thereafter	All revenues and expenses during the year, regardless of when cash is received or paid	All additions and deductions during the year, regardless of when cash is received or paid	

#### REPORTING THE DISTRICT'S FINANCIAL ACTIVITIES

Government-wide Financial Statements

The two government-wide statements report the District's net assets and how they have changed. Net assets - the difference between the District's assets and liabilities - is one way to measure the District's financial health or position.

- Over time, increases or decreases in the District's net assets are an indicator of whether financial position is improving or deteriorating respectively.
- To assess the District's overall health, you need to consider additional non-financial factors, such as changes in the District's property tax base and the condition of school buildings and other facilities.

In the government-wide financial statements, the District's activities are divided into two categories:

- Governmental activities: Most of the District's basic services are included here, such as regular and special education, transportation and administration. Property tax and state aid finance most of these activities.
- Business-type activities: The District charges fees to help cover the costs of certain services it provides. The District's school nutrition program is included here.

#### Fund Financial Statements

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds - not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs.

- Some funds are required by state law and by bond covenants.
- The District establishes other funds to control and manage money for particular purposes, such as accounting for student activity funds or to show that it is properly using certain revenues such as federal grants.

The District has three kinds of funds:

- 1) Governmental funds: Most of the District's basic services are included in governmental funds, which generally focus on (1) how much cash and other financial assets can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps the reader determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, additional information at the bottom of the governmental funds statements explains the relationship (or differences) between them. The District's governmental funds include the General Fund, Special Revenue Funds, Debt Service Fund and Capital Projects Fund.
- 2) Proprietary funds: Services for which the District charges a fee are generally reported in proprietary funds. Proprietary funds are reported in the same way as the government-wide statements. The District's enterprise funds (one type of proprietary fund) are the same as its business type activities but provide more detail and additional information, such as cash flows. The District currently has one enterprise fund, the School Nutrition Fund.

Reconciliations between the government-wide financial statements and the fund financial statements follow the fund financial statements.

- 3) Fiduciary funds: The District is the trustee, or fiduciary, for assets that belong to others. These funds include Private-Purpose Trusts.
  - Agency Funds These are funds through which the District administers and accounts for certain federal and/or state grants on behalf other Districts and certain revenues collected for District employee purchases of pop and related expenditures.

The District is responsible for ensuring the assets reported in the fiduciary funds are used only for their intended purposes and by those to whom the assets belong. The District excludes these activities from the government-wide financial statements because it cannot use these assets to finance its operations.

The required financial statements for fiduciary funds includes a statement of fiduciary net assets and a statement of changes in fiduciary net assets.

Reconciliations between the government-wide financial statements and the fund financial statements follow the fund financial statements.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net assets - Figure A-3 below provides a summary of the District's net assets for the year ended June 30, 2006 compared to June 30, 2005.

Figure A-3
Condensed Statement of Net Assets
(expressed in thousands)

	(expressed in thousands)						
	Governm	mental	Business-type Activities		Total School District		Percentage
	Activi	ties					Change
	2006	2005	2006	2005	2006	2005	2005-2006
	\$	\$	\$	\$	\$	\$	%
Current assets	8,298	8,991	63	51	8,361	9,042	-8.14%
Capital assets	11,497	9,745	29	34	11,526	9,779	<u>15.16</u> %
Total assets	19,795	18,736	92	85	19,887	18,821	<u>5.36</u> %
Current liabilities	6,991	5,478	6	1	6,997	5,479	21.70%
Non-current liabilities	7,596	8,796			7,596	8,796	- <u>15.80</u> %
Total liabilities	14,587	14,274	6	1	14,593	14,275	<u>2.18</u> %
Net Assets							
Invested in capital assets,							
net of related debt	4,537	1,625	29	34	4,566	1,659	63.67%
Restricted	1,845	3,618	_	_	1,845	3,618	-96.10%
Unrestricted	(1,174)	(781)	57	50	(1,117)	(731)	- <u>273.77</u> %
Total net assets	5,208	4,462	86	84	5,294	4,546	<u>14.13</u> %

Combined net assets grew as a result of the District's investment in capital assets. The District has taken advantage of the local option sales tax to expand its facilities in recent years. Unrestricted assets have decreased primarily due to enrollment growth out pacing currently available resources. Funding trails growth by a year and creates a strain on the General Fund budget.

Changes in net assets - figure A-4 shows the changes in net assets for the year ended June 30, 2006 and 2005.

Figure A-4
Change in Net Assets
(Expressed in Thousands)

	Total						
	Governm	ontol	Business	7- <b>t</b> rmo	Scho		Total
	Activities		Activities		District		Change
	2006	2005	2006 2005		2006	2005	2005-06
	\$	\$	\$	\$	\$	\$	
Revenues:							
Program revenues:							
Charges for service and							
sales	776	651	414	419	1,190	1,070	11.21%
Operating grants,							
contributions and							
restricted interest	1,470	1,312	170	133	1,640	1,445	13.49%
General revenues:							
Property tax	3,479	3,361	-	-	3,479	3,361	3.51%
Local option sales tax	1,147	1,237	-	-	1,147	1,237	-7.28%
Unrestricted state grants	5,195	4,979	-	-	5,195	4,979	4.34%
Unrestricted investment							
earnings	31	11	_	_	31	11	181.82%
Other	49	12			49	12	308.33%
Total revenues	12,147	11,563	584	552	12,731	12,115	<u>5.08</u> %
Program expenses:							
Governmental activities:							
Instruction	6,925	6,628	-	-	6,925	6,628	4.48%
Support Services	3,430	3,026	-	-	3,430	3,026	13.35%
Non-instructional programs	5	4	582	562	587	566	3.71%
Other expenses	1,041	864			1,041	864	20.49%
Total expenses	11,401	10,522	582	562	11,983	11,084	8.11%
Change in net assets	746	1,041	2	(10)	748	1,031	- <u>27.45</u> %

Property tax and unrestricted state grants account for 68% of the total revenue. The District's expenses primarily relate to instruction and support services, which account for 86% of the total expenses.

#### Governmental Activities

Revenues for governmental activities were \$12,147,396 and expenses were \$11,401,152.

The following table presents the total and net cost of the District's major governmental activities: instruction, support services, non-instructional programs and other expenses.

Figure A-5
Total and Net Cost of Governmental Activities
(Expressed in Thousands)

	Total	Cost	Net C	ost!	Net
	of Ser	vices	of Ser	Change	
	2006 2005		2006	2005	2005-06
	\$	\$	\$	\$	<b>ે</b>
Instruction	6,925	6,628	5,178	5,089	1.75%
Support Services	3,430	3,026	3,303	3,010	9.73%
Noninstructional Programs	5	4	5	4	25.00%
Other expenses	1,041	864	669	456	46.71%
Totals	11,401	10,522	9,155	8,559	<u>6.96</u> %

- The cost financed by users of the District's programs was \$775,912.
- Federal and state governments subsidized certain programs with grants and contributions totaling \$677,927.
- The net cost of governmental activities was financed with \$3,480,206 in property tax, and \$5,194,537 in state foundation aid.

#### Business-Type Activities

Revenues of the District's business type activities were \$584,013 and expenses were \$582,301. The District's business type activities include the School Nutrition Fund. Revenues of these activities were comprised of charges for service, federal and state reimbursements and investment income.

## FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

As previously noted Ballard Community School District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The financial performance of the District as a whole is reflected in its governmental funds, as well. As the District completed the year, its governmental funds reported a combined fund balance of 5,208,535, a seventeen percent increase over last year's ending fund balances of \$4,462,291. The primary reason was the use of current revenues to acquire capital assets that will continue to serve the District over an extended period of time.

#### Governmental Fund Highlights

- The District's General Fund balance decreased as a result of differences in the timing of expenditures and when funding is made available. Allowable growth of 4% is inadequate to keep up with increasing enrollment requirements.
- The District continues to expand its facilities to meet the expanding enrollment primarily through the use of local option sales tax revenues.
- The District's resident enrollment and open enrollment has continued to increase. This will allow the District to continue to grow, however, funding follows expenditures by a full year in many cases.

#### Proprietary Fund Highlights

The School Nutrition fund increased by 2% during the year. The District has continued its agreement with Taher Inc. to manage the nutrition program.

#### BUDGETARY HIGHLIGHTS

In accordance with the Code of Iowa, the Board of Education annually adopts a budget following required public notice and hearing for all funds. Although the budget document presents functional area expenditures or expenses by fund, the legal level of control is at the aggregated functional level, not at the fund or fund type level. The budget may be amended during the year utilizing similar statutorily prescribed procedures. The District's budget is prepared on the cash basis. A schedule showing the original and final budget amounts compared to the District's actual financial activity is included in the required supplementary information section of this report. Since the District does not adopt a budget for individual funds, budgets for the General Fund and major Special Revenue Funds are not presented in the budgetary comparison on pages 34 and 35. The District exceeded amended budgeted amounts in two of the four functions, but did not exceed its statutory spending authority.

#### Legal Budgetary Highlights

The District's receipts were over \$38,000 greater than budgeted receipts, a variance of 3%. The most significant variance resulted from the District receiving more miscellaneous revenue than originally anticipated.

Total expenditures were less than budgeted, due primarily to the District's budget for the General Fund. It is the District's practice to budget expenditures at the maximum authorized spending authority for the General Fund. The District then manages or controls General Fund spending through its line-item budget. As a result, the District's certified budget should always exceed actual expenditures for the year.

The District amended its budget during the year due to additional building costs and increased enrollment.

## CAPITAL ASSETS AND DEBT ADMINISTRATION

#### Capital Assets

At June 30, 2006, the District had invested \$10.9 million, net of accumulated depreciation, in a broad range of capital assets, including land, buildings, athletic facilities, computers, audio-visual equipment and transportation equipment. (See Figure A-6) This represents a net increase of 18% from last year. More detailed information about the District's capital assets is presented in Note 3 to the financial statements. Depreciation expense for the year was \$473,112.

The original cost of the District's capital assets was \$17,721,866. Governmental funds account for \$17,658,635, with the remainder of \$63,231 accounted for in the Proprietary, School Nutrition Fund.

Figure A-6 Condensed Statement of Net Assets (expressed in thousands)

	(							
	Governmental		Business-type		Total		Total	
	Activi	ties	Activities		School District		Change	
	June	June 30,		June 30,		30,	June 30,	
	2005	2004	2005	2004	2005	2004	2004-2005	
	\$	\$	\$	\$	\$	\$		
Land	613	613	_	_	613	613	0.00%	
Site improvements	1,181	1,125	_	-	1,181	1,125	4.98%	
Buildings	9,250	7,483	_	-	9,250	7,483	23.61%	
Furniture and equipment	453	360	29	34	482	394	22.34%	
Construction in progress		164				164	- <u>100.00</u> %	
Totals	11,497	9,745	29	34	11,526	9,779	<u>17.86</u> %	

#### Long-Term Debt

At June 30, 2006, the District had almost \$8,800,000 in general obligation bonds, revenue bonds and other long-term debt outstanding. This represents an increase of approximately 36% from last year (See Figure A-7). The increase was due to the issuance of over \$3.1 million in revenue bonds. Additional information about the District's long-term debt is presented in Note 5 to the financial statements.

Figure A-7 Outstanding Long-Term Obligations

	(expressed in thousands)						
	Total	L	Total				
	Distri	ct	Change				
	June 3	0,	June 30,				
	2006	2005	2005-2006				
	\$	\$					
General obligation bonds	2,085	2,430	-14.20%				
Early retirement	636	676	-5.92%				
Revenue bonds	5,690	5,690	0.00%				
Total	8,411	8,796	- <u>4.38</u> %				

## FACTORS BEARING ON THE DISTRICT'S FUTURE

At the time these financial statements were prepared and audited, the District was aware of existing circumstances that could significantly affect its financial health in the future:

- The SILO tax was passed in Story County and money began to be received by the District in July of 2003. This money is being used for various building/remodeling projects throughout the District.
- The District has experienced increasing enrollment the past several years. caused short-term cash flow problems, as funding follows enrollment, not precedes it.
- Iowa law requires that unsettled salary negotiations for teachers go to mandatory arbitration. Invariably arbitrated settlements are higher than current levels of allowable growth in funding (not including the budget cuts after the contracts have been settled and people have been hired).

- Health insurance continues to be a very costly item to the District. Even though concessions have been made by employees in regard to deductibles, and coinsurance, other solutions need to be found. The skyrocketing cost of health care and the insurance to cover the cost will soon be unattainable by many.
- Unfunded mandates are stretching the limits of not only the financial health of the District, but also the human resources aspect of the District. "No Child Left Behind", "Student Achievement and Teacher Quality Act", and "GASB 34", to name a few.

## CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Janice Halverson, District Secretary, Ballard Community School District, 509 N Main, PO Box 307, Huxley, IA 50124.



Statement of Net Assets

June 30, 2006

	Governmental Activities	Business Type Activities	Total
	\$	\$	\$
Assets			
Cash and pooled investments	1,937,671	54,652	1,992,323
ISCAP investments	2,299,419	_	2,299,419
Receivables:			
Property tax			
Current year	56,344	-	56,344
Succeeding year	3,730,953	-	3,730,953
Due from other governments	175,176	-	175,176
Other receivables	20,141	1,398	21,539
ISCAP accrued interest receivable	11,448	-	11,448
Inventories	-	6,527	6,527
Prepaid expenses	67,008	-	67,008
Capital assets, net of accumulated depreciation			
(note 3)	11,497,018	29,458	11,526,476
Total assets	19,795,178	92,035	19,887,213
Liabilities			
Accounts payable	56,234	5,512	61,746
Accrued payroll and benefits	853,783	_	853,783
Accrued interest payable	21,729	_	21,729
ISCAP warrants payable	2,300,000	_	2,300,000
ISCAP accrued interest payable	27,449	_	27,449
Deferred revenue:			
Succeeding year property tax	3,730,953	_	3,730,953
Long term liabilities:			
Portion due within one year:			
Early retirement	191,959	_	191,959
General obligation bonds	375,000	_	375,000
Portion due after one year:			
Early retirement	444,536	_	444,536
General obligation bonds	1,710,000	_	1,710,000
Revenue bonds	4,875,000	_	4,875,000
Total liabilities	14,586,643	5,512	14,592,155
Net Assets			
Invested in capital assets, net of related debt	4,537,018	29,458	4,566,476
Restricted for:	4,337,010	29,430	4,300,470
Physical plant and equipment levy	29,028	-	29,028
Debt service	69,683	-	69,683
Capital projects	1,746,325	-	1,746,325
Unrestricted	(1,173,519)	57,065	(1,116,454)
Total net assets	5,208,535	86,523	5,295,058

Statement of Activities

Year ended June 30, 2006

		Program Revenues		_		
	Expenses	Charges for Service	Operating Grants, Contributions and Restricted Interest	Governmental Activities	Business Type Activities	Total
	\$	\$	\$	\$	\$	\$
Functions/Programs						
Governmental activities:						
Instruction:	6,925,331	773,489	974,352	(5,177,490)	<del></del>	(5,177,490)
Support services:						
Student services	364,469	_	_	(364,469)	_	(364,469)
Instructional staff services	497,856	_	_	(497,856)	_	(497,856)
Administration services	1,075,007	-	_	(1,075,007)	-	(1,075,007)
Operation and maintenance of plant services	965,979	_	123,838	(842,141)	_	(842,141)
Transportation services	526,110	2,423	228	(523,459)	<u></u> _	(523,459)
	3,429,421	2,423	124,066	(3,302,932)		(3,302,932)
Non-instructional programs	5,224			(5,224)		(5,224)
Other expenditures:						
Facilities acquisition	6,454	_	_	(6,454)	_	(6,454)
Interest on long-term debt	270,712	-	9,442	(261,270)	-	(261,270)
Long-term debt services	1,550	-	-	(1,550)	-	(1,550)
AEA flowthrough	362,333	-	362,333	-	-	_
Depreciation (unallocated)*	400,127			(400,127)		(400,127)
	1,041,176		371,775	(669,401)		(669,401)
Total governmental activities	11,401,152	775,912	1,470,193	(9,155,047)	-	(9,155,047)

Statement of Activities

Year ended June 30, 2006

	Program Revenues					
	Expenses	Charges for Service	Operating Grants, Contributions and Restricted Interest	Governmental Activities	Business Type Activities	Total
	\$	\$	\$	\$	\$	\$
Business type activities:						
Non-instructional programs:						
Nutrition services	582,301	414,296	169,717		1,712	1,712
Total	11,983,453	1,190,208	1,639,910	(9,155,047)	1,712	(9,153,335)
General revenues:						
Property tax levied for:						
General purposes				2,554,121	-	2,554,121
Management Fund				204,855	-	204,855
Capital outlay				257,271	-	257,271
Debt service				463,959	-	463,959
School Infrastructure Local Option Sales Tax				1,146,979	_	1,146,979
Unrestricted state grants				5,194,537	_	5,194,537
Unrestricted investment earnings				31,009	-	31,009
Other				48,560		48,560
Total general revenue				9,901,291	<u> </u>	9,901,291
Change in net assets				746,244	1,712	747,956
Net assets beginning of year				4,462,291	84,811	4,547,102
Net assets end of year				5,208,535	86,523	5,295,058

<sup>\*</sup> This amount excludes the depreciation that is included in the direct expense of the various programs.

See notes to financial statements.

Balance Sheet Governmental Funds

June 30, 2006

		- 1.	a	Nonmajor	
	General	Debt Service	Capital Projects	Special Revenue	Total
	\$	\$	<u> </u>	\$	\$
	Ş	Ş	Ş	Ş	Ą
Assets					
Cash and pooled investments	46,581	62,803	1,654,834	173,453	1,937,671
ISCAP investments	2,299,419	-	-	-	2,299,419
Receivables:					
Property tax:					
Current year	42,894	6,880	_	6,570	56,344
Succeeding year	2,805,703	477,778	-	447,472	3,730,953
Due from other governments Other receivables	83,685	_	91,491	_	175,176
ISCAP accrued interest	20,141	_	_	_	20,141
Prepaid expenses	11,448 67,008	_	_	_	11,448 67,008
riepaid expenses	07,000				07,000
Total assets	5,376,879	547,461	1,746,325	627,495	8,298,160
Liabilities and Fund Balances					
Liabilities:					
Accounts payable	45,038	-	_	11,196	56,234
Accrued payroll and benefits	853,783	_	_	_	853,783
ISCAP warrants payable	2,300,000	-	_	_	2,300,000
ISCAP accrued interest payable Deferred revenue:	27,449	_	_	_	27,449
Succeeding year property tax	2,805,703	477,778	_	447,472	3,730,953
Total liabilities	6,031,973	477,778		458,668	6,968,419
Total Habilities	0,031,773	477,770		430,000	0,000,410
Fund balances:					
Reserved for:					
Debt service	-	69,683	_	-	69,683
Capital projects	-	_	1,746,325	-	1,746,325
Prepaid expenses	67,008	_	_	_	67,008
Unreserved	(722,102)			168,827	(553,275)
Total fund balances	(655,094)	69,683	1,746,325	168,827	1,329,741
Total liabilities and fund					
balances	5,376,879	547,461	1,746,325	627,495	8,298,160

Reconciliation of the Balance Sheet - Governmental Funds to the Statement of Net Assets

June 30, 2006

#### Total fund balances of governmental funds (Exhibit C)

\$ 1,329,741

## Amounts reported for governmental activities in the statement of net assets are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds.

11,497,018

Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recorded as an expenditure in the funds when due. In the Statement of Activities, interest expense is recognized as the interest accrues, regardless of when it is due.

(21,729)

Long-term liabilities, including compensated absences and early retirement, are not due and payable in the current period and, therefore, are not reported as liabilities in the governmental funds.

Early retirement
General obligation bonds
Revenue bonds

\$ (636,495) (2,085,000) (4,875,000) (7,596,495)

Net assets of governmental activities (Exhibit A)

\$ 5,208,535

Year ended June 30, 2006

				Nonmajor	
		Debt	Capital	Special	
	General	Service	Projects	Revenue	Total
	\$	\$	\$	\$	\$
Revenues:					
Local sources:					
Local tax	2,554,121	463,959	1,146,979	462,126	4,627,185
Tuition	773,489	_	-	_	773,489
Other	79,620	9,183	107,976	312,774	509,553
State sources	6,014,403	259	-	243	6,014,905
Federal sources	219,892				219,892
Total revenues	9,641,525	473,401	1,254,955	775,143	12,145,024
Expenditures:					
Instruction:	6,647,410			383,377	7,030,787
Support services:					
Student services	363,719	_	_	750	364,469
Instructional staff services	516,319	_	65,363	12,348	594,030
Administration services	955,791	_	65,814	81,524	1,103,129
Operation and maintenance of					
plant services	904,974	_	104,956	61,005	1,070,935
Transportation services	428,138			194,123	622,261
	3,168,941		236,133	349,750	3,754,824
Non-instructional programs:					
Community service and education	5,224				5,224
Other expenditures:					
Facilities acquisition and					
construction services	_	_	1,755,698	11,411	1,767,109
Principal on long-term debt	_	1,160,000	_	_	1,160,000
Interest on long-term debt	_	301,730	_	_	301,730
Long-term debt services	_	1,550	_	_	1,550
AEA flowthrough	362,333	_	-	_	362,333
	362,333	1,463,280	1,755,698	11,411	3,592,722
Total expenditures	10,183,908	1,463,280	1,991,831	744,538	14,383,557

Year ended June 30, 2006

		Debt	Capital	Nonmajor Special	
	General	Service	Projects	Revenue	Total
	\$	\$	\$	\$	\$
Excess (Deficiency) of revenues					
over (under) expenditures	(542,383)	(989,879)	(736,876)	30,605	(2,238,533)
Other financing sources:					
Sale of equipment and materials	2,372	_	_	-	2,372
Operating transfers in	-	999,107	-	_	999,107
Operating transfers out			(999,107)		(999,107)
Total other financing sources	2,372	999,107	(999,107)		2,372
Net change in fund balances	(540,011)	9,228	(1,735,983)	30,605	(2,236,161)
Fund balances beginning of year	(115,083)	60,455	3,482,308	138,222	3,565,902
Fund balances end of year	(655,094)	69,683	1,746,325	168,827	1,329,741

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds to the Statement of Activities

Year ended June 30, 2006

#### Net change in fund balances - total governmental funds (Exhibit E)

\$ (2,236,161)

(154,172)

193,308

39,136

746,244

## Amounts reported for governmental activities in the statement of activities are different because:

Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, those costs are reported in the Statement of Net Assets and are allocated over their estimated useful lives as depreciation expense in the Statement of Activities. The amounts of capital outlays and depreciation expense in the year are as follows:

Capital outlays Depreciation expense	\$ 2,219,910 (467,659)	1,752,251
Proceeds from issuing long-term liabilities provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Assets. Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets. Current year repayments exceeded issuances, as follows:		
Issued Repaid	1,160,000	1,160,000
Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is reported as an expenditure in the funds when due. In the Statement of Activities, interest expense is recorded as the interest accrues, regardless of when it is due.		31,018
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.		

Early retirement additions

Change in net assets of governmental activities (Exhibit B)

Early retirement payments

Year ended June 30, 2006

	School Nutrition
	\$
Operating revenue:	
Local sources:	
Charges for services	414,296
Operating expenses:	
Non-instructional programs:	
Food service operations:	
Salaries	178,823
Benefits	52,897
Services	58,356
Supplies	286,772
Depreciation	5,453
Total operating expenses	582,301
Operating (loss)	(168,005)
Non-operating revenues:	
Interest on investments	398
State sources	6,718
Federal sources	162,601
	169,717
Change in net assets	1,712
Net assets beginning of year	84,811
Net assets end of year	86,523

Statement of Cash Flows Proprietary Fund

Year ended June 30, 2006

	School Nutrition
	\$
Cash flows from operating activities:	
Cash received from sale of services	413,494
Cash payments to employees for services	(231,720)
Cash payments to suppliers for goods or services	(311,180)
Net cash provided by (used in) operating activities	(129,406)
Cash flows from non-capital financing activities:	
State grants received	6,718
Federal grants received	130,713
Net cash provided by non-capital financing activities	137,431
Cash flows from capital financing activities:	
Acquisition of capital assets	(532)
Cash flows from investing activities:	
Interest on investments	398
Net increase in cash and cash equivalents	7,891
Cash and cash equivalents beginning of year	46,761
Cash and cash equivalents end of year	54,652
Reconciliation of operating income (loss) to	
net cash used in operating activities:	
Operating income (loss)	(168,005)
Adjustments to reconcile operating profit (loss)	
to net cash provided by (used in) operating activities:	
Depreciation	5,453
Commodities used (Increase) in other receivables	31,888 (802)
(Increase) in other receivables (Increase) in inventory	(2,481)
Increase in accounts payable	4,541
increase in accounts parable	(129,406)
Reconciliation of cash and cash equivalents at year end to	
specific assets included on Combined Balance Sheet:	
Current assets:	
Cash	54,652

## Non-cash investing, capital and financing activities:

During the year ended June 30, 2006, the District received federal commodities valued at \$31,888.

See notes to financial statements.

Statement of Fiduciary Net Assets Fiduciary Funds

Year ended June 30, 2006

	Agency
	\$
Assets	2 262
Cash	2,362
Total assets	2,362
Total assets	
Liabilities	
Other payables	2,362
Total liabilities	2,362
Net assets	

#### Notes to Financial Statements

June 30, 2006

## (1) Summary of Significant Accounting Policies

Ballard Community School District is a political subdivision of the State of Iowa and operates public schools for children in grades kindergarten through twelve. Additionally, the District either operates or sponsors summer recreational activities. The geographic area served includes the Cities of Huxley, Slater, Cambridge and Kelley, Iowa, and agricultural area in Story, Polk and Boone Counties. The District is governed by a Board of Education whose members are elected on a non-partisan basis.

The District's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

## A. Reporting Entity

For financial reporting purposes, Ballard Community School District has included all funds, organizations, account groups, agencies, boards, commissions and authorities. The District has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the District are such that exclusion would cause the District's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the District to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the District. Ballard Community School District has no component units which meet the Governmental Accounting Standards Board criteria.

<u>Jointly Governed Organizations</u> - The District participates in a jointly governed organization that provides services to the District but does not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The District is a member of the Story County Assessor's Conference Board.

## B. Basis of Presentation

Government-wide Financial Statements - The Statement of Net Assets and the Statement of Activities report information on all of the nonfiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

The Statement of Net Assets presents the District's nonfiduciary assets and liabilities, with the difference reported as net assets. Net assets are reported in three categories:

Invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes, and other debt that are attributable to the acquisition, construction or improvement of those assets.

Restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets that do not meet the definition of the tow preceding categories. Unrestricted net assets often have constraints on resources that are imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants, contributions and interest that are restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

<u>Fund Financial Statements</u> - Separate financial statements are provided for governmental and proprietary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as other nonmajor governmental funds.

The District reports the following major governmental funds:

The General Fund is the general operating fund of the District. All general tax revenues and other receipts that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenses, including instructional, support and other costs.

The Debt Service Fund is used to account for the payment of interest and principal on the District's long-term debt.

The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities.

The District reports the following major proprietary fund:

The District's proprietary fund is the Enterprise, School Nutrition Fund. This fund is used to account for the food service operations of the District.

The District also reports fiduciary funds which focus on net assets and changes in net assets. The District's fiduciary funds include the following:

The Agency Fund is used to account for assets held by the District as an agent for individuals, private organizations and other governments. The Agency Fund is custodial in nature, assets equal liabilities, and does not involve measurement of results of operations.

## C. Measurement Focus and Basis of Accounting

The government-wide and the proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected with 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest associated with the current fiscal period are all considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the District.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments, and compensated absences are recognized as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financial sources.

Under terms of grant agreements, the District funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the District's policy to first apply cost-reimbursement grant resources to such programs, and then general revenues.

The proprietary fund of the District applies all applicable GASB pronouncements as well as the following pronouncements issued on or before November 30, 1989, unless these pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins of the Committee on Accounting Procedure.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District's Enterprise Fund is charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The District maintains its financial records on the cash basis. The financial statement of the District are prepared by making memorandum adjusting entries to the cash basis financial records.

## D. Assets, Liabilities and Fund Equity

The following accounting policies are followed in preparing the financial statements:

Cash, Pooled Investments and Cash Equivalents - The cash balances of most District funds are pooled and invested. Investments are stated at fair value except for the investment in Iowa Schools Joint Investment Trust which is valued at amortized cost and non-negotiable certificates of deposit which are stated at cost.

For purposes of the statement of cash flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, they have a maturity date no longer than three months.

<u>Property Tax Receivable</u> - Property tax in governmental funds are accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date that the tax asking is certified by the Board of Education. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Education to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the District is required to certify its budget in April of each year for the subsequent fiscal year. However, by statute, the tax asking the budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2004 assessed property valuations; is for the tax accrual period July 1, 2005 through June 30, 2006 and reflects the tax asking contained in the budget certified to the County Board of Supervisors in April 2005.

<u>Due From Other Governments</u> - Due from other governments represents amounts due from the State of Iowa and grants from other governments.

<u>Inventories</u> - Inventories are valued at cost using the first-in, first-out method for purchased items government commodities. Inventories of proprietary funds are recorded as expenses when consumed rather than when purchased or received.

<u>Capital Assets</u> - Capital assets, which include property, furniture and equipment, are reported in the applicable governmental or business type activities columns in the government-wide Statement of Net Assets. Capital assets are recorded at historical cost. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Capital assets are defined by the District as assets with an initial, individual cost in excess of the following thresholds and estimated useful lives in excess of two years.

Asset Class	Amount
Land	\$ 1,000
Buildings	10,000
Improvements other than buildings	10,000
Furniture and equipment:	
School Nutrition Fund equipment	10,000
Other furniture and equipment	10,000

Capital assets are depreciated using the straight line method over the following estimated useful lives:

Asset Class	Estimated Useful Lives (In Years)
Buildings	50 years
Improvements other than buildings	20-50 years
Furniture and equipment	5-15 years

<u>Deferred Revenue</u> - Although certain revenues are measurable, they are not available. Available means collectible within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue consists of unspent grant proceeds as well as property tax receivables and other receivables not collected within sixty days after year end.

Deferred revenue on the Statement of Net Assets consists of succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied.

Compensated Absences - District employees accumulated a limited amount of earned but unused vacation for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees that have resigned or retired. The compensated absences liability is deemed to be immaterial at June 30, 2006.

<u>Fund Balance</u> - In the governmental fund financial statements, reservations of fund balance are reported for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose.

Restricted Net Assets - In the government-wide Statement of Net Assets, net assets are reported as restricted when constraints placed on net asset use are either externally imposed by creditors, grantors, contributors or laws and regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

## E. Budgeting and Budgetary Control

The budgetary comparison and related disclosures are reported as Required Supplementary Information. Expenditures exceeded the amounts budgeted in the instruction and support services functions.

#### (2) Cash and Pooled Investments

The District's deposits in banks at June 30, 2006 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The District is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Education; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The District had no investments at June 30, 2006.

## (3) Capital Assets

Capital assets activity for the year ended June 30, 2006 was as follows:

	Balance Beginning of Year	Increases	Decreases	Balance End of Year
	\$	\$	\$	\$
Governmental activities: Capital assets not being depreciated: Land	613,247			613,247
Capital assets being depreciated:				
Buildings	11,303,529	2,106,019	_	13,409,548
Improvements other than buildings	1,354,329	89,293	_	1,443,622
Furniture and Equipment	2,044,695	188,833	41,310	2,192,218
Construction in progress	164,235		164,235	<u> </u>
Total capital assets being depreciated	14,866,788	2,384,145	205,545	17,045,388
Less accumulated depreciation for:				
Buildings	3,820,290	338,745	_	4,159,035
Improvements other than buildings	228,581	35,303	-	263,884
Furniture and Equipment	1,686,397	93,611	41,310	1,738,698
Total accumulated depreciation	5,735,268	467,659	41,310	6,161,617
Total capital assets being depreciated, net	9,131,520	1,916,486	164,235	10,883,771
Governmental activities, capital assets, net	9,744,767	1,916,486	164,235	11,497,018
Business type activities:				
Furniture and equipment	83,262	532	20,563	63,231
Less accumulated depreciation	48,883	5,453	20,563	33,773
Business type activities capital assets, net	34,379	(4,921)		29,458
Depreciation expense was charged to the following Governmental activities:	ng functions:			
Support services:				67 F20
Transportation Unallocated				67,532 400,127
onaliocated				
				467,659
Business Type activities:				
Food service operations				5,453

#### (4) General Obligation Bonds Payable

Details of the District's June 30, 2006 general obligation bonded indebtedness are as follows:

January 1, 1998

	Refinancing					
Year						
Ending	Interest					
June 30,	Rate	Principal	Interest	Total		
	%	\$	\$	\$		
2007	4.75	375,000	102,777	477,777		
2008	4.85	390,000	84,965	474,965		
2009	4.90	415,000	66,050	481,050		
2010	5.00	440,000	45,715	485,715		
2011	5.10	465,000	23,715	488,715		
Total		2,085,000	323,222	2,408,222		

## (5) Changes in Long-Term Debt

A summary of changes in long-term debt for the year ended June 30, 2006 is as follows:

	Early Retirement \$	General Obligation Bonds \$	Revenue Bonds \$	Total \$
Balance beginning of year Additions Reductions	675,631 154,172 193,308	2,430,000 - 345,000	5,690,000 - 815,000	8,795,631 154,172 1,353,308
Balance end of year	636,495	2,085,000	4,875,000	7,596,495

## (6) Iowa School Cash Anticipation Program (ISCAP)

The District participates in the Iowa Schools Cash Anticipation Program (ISCAP). ISCAP is a program of the Iowa Association of School Boards and is designed to provide funds to participating entities during periods of cash deficits. ISCAP is funded by a semiannual issuance of anticipatory warrants, which mature as noted below. The warrant sizing of each school corporation is based on a projection of cash flow needs during the semiannual period. ISCAP accounts are maintained for each participating entity, and monthly statements are provided regarding their cash balance, interest earnings and amounts available for withdrawal for each outstanding series of warrants. Bankers Trust Co. NA is the trustee for the program. A summary of the District's participation in ISCAP as of June 30, 2006 is as follows:

Series	Warrant Date	Final Warrant <u>Maturity</u>	Investment	Accrued Interest Receivable	Warrants Payable	Accrued Interest Payable
2005-06A 2005-06B 2006-07A	6/30/05 1/26/06 6/28/06	6/30/06 1/26/07 6/28/07	\$ - 537,871 1,761,548	10,900 548	536,000 1,764,000	13,590 13,859
Total			\$ <u>2,299,419</u>	11,448	2,300,000	27,449

The District pledges its state foundation aid payments and General Fund receipts as security for warrants issued. Repayments must be made when General Fund receipts are received. If a balance is outstanding on the last date the funds are available to be drawn, then the District must repay the outstanding withdrawal from its General Fund receipts, and must make minimum warrant repayments on the 25th of each month immediately following the final date that the warrant proceeds may be used in an amount equal to 25% of the warrant amount. ISCAP advance activity in the General Fund for the year ended June 30, 2006 is as follows:

<u>Series</u>	Balance Beginning of Year	Advances Received	Advances Repaid	Balance End of Year
2005-06A 2005-06B	- 	1,100,000	1,100,000	
	\$ <u> </u>	1,100,000	1,100,000	<u>-</u>

The warrants bear an interest rate and the proceeds of the warrants are invested at an interest rate as shown below:

<u>Series</u>	Interest Rates on Warrants	Interest Rates on Investments	
2005-06A 2005-06B	4.000% 4.500%	3.903% 4.772%	
2006-07A	4.500%	5.676%	

#### (7) Pension and Retirement Benefits

The District contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by State statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, PO Box 9117, Des Moines, Iowa, 50306-9117.

Plan members are required to contribute 3.70% of their annual salary and the District is required to contribute 5.75% of annual payroll. Contribution requirements are established by State statute. The District's contribution to IPERS for the years ended June 30, 2006, 2005, and 2004 were \$331,541, \$321,000, and \$309,193 respectively, equal to the required contributions for each year.

## (8) Area Education Agency

The District is required by the Code of Iowa to budget for its share of special education support, media and educational services provided through the area education agency. The District's actual amount for this purpose totaled \$362,333 for year ended June 30, 2006 and is recorded in the General Fund by making a memorandum adjusting entry to the cash basis financial statements.

#### (9) Early Retirement

The District offered an early retirement program to all employees who were employed at least 20 hours per week on a regular contract during the 2004-2005 contract year, were 55 years of age as of June 30, 2004 and had been employed by the District for at least seven consecutive years. Early retirement benefits are comprised of forty percent of the 2004-2005 regular contract salary plus medical insurance premiums not to exceed the June 30, 2006 premium amount currently paid by the District on the employee's behalf. Early retirement benefits paid during the year ended June 30, 2006 totaled \$193,308. A long-term liability has been recorded in the Statement of Net Assets representing the District's commitment to fund early retirement.

## (10) Risk Management

The District is exposed to various risks of loss related to torts; theft; damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The District assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### (11) Commitments

The District let bids totaling \$62,000 for the purchase of computers. Work on this project was undertaken and completed after June 30, 2006.

#### (12) Revenue Bonds Payable

Details of the District's June 30, 2006 Local Option Sales and Services Tax Revenue Bond Anticipation Project Notes are as follows:

	March, 2004 Issue				
Year					
Ending	Interest				
June 30,	Rate	Interest	Principal	Total	
	%	\$	\$	\$	
0000	0.05	F1 02F		F1 02F	
2007	2.95	51,035	_	51,035	
2008	2.95	51,035	1,730,000	1,781,035	
Total		102,070	1,730,000	1,832,070	
		<del></del>		<del></del>	
		March, 20	05 Issue		
Year					
Ending					
<u>June 30,</u>		Interest	<u>Principal</u>	<u>Total</u>	
		\$	\$	\$	
2007		106,930	_	106,930	
2007		106,930	_	106,930	
2009		106,930	585,000	691,930	
2010		88,795	605,000	693,795	
2010		69,133	630,000	699,133	
2012		47,712	650,000	697,712	
2012		24,638	675,000	699,638	
2015		21,030			
Total		<u>551,068</u>	3,145,000	3,696,068	
		<del></del>			

The debt and will be repaid with proceeds of Polk, Boone and Story County local option sales tax for school infrastructure.

#### (13) Interfund Transfers

The detail of Interfund transfers for the year ended June 30, 2006 is as follows:

<u>Transfer to</u>	Transfer from	Amount
Debt Service	Capital Projects	\$ <u>999,107</u>

Transfers generally move revenues from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.



Budgetary Comparison Schedule of Revenues, Expenditures and Changes in Balances - Budget and Actual - All Governmental Funds and Proprietary Fund

# Required Supplementary Information

Year ended June 30, 2006

Final to

						Actual
	Governmental Fund Types	Proprietary Fund Type	Total	Budgeted	Amounts	Variance - Positive
	Actual	Actual	Actual	Original	Final	(Negative)
	\$	\$	\$	\$	\$	\$
Revenues:						
Local sources	5,910,227	414,694	6,324,921	6,109,496	6,109,496	215,425
State sources	6,014,905	6,718	6,021,623	5,981,957	5,981,957	39,666
Federal sources	219,892	162,601	382,493	253,000	253,000	129,493
Total revenues	12,145,024	584,013	12,729,037	12,344,453	12,344,453	384,584
Expenditures:						
Instruction	7,030,787	_	7,030,787	6,692,200	7,000,000	(30,787
Support services	3,754,824	_	3,754,824	3,246,122	3,500,000	(254,824
Non-instructional programs	5,224	582,301	587,525	570,000	625,000	37,475
Other expenditures	3,592,722	_	3,592,722	4,871,142	5,000,000	1,407,278
Total expenditures	14,383,557	582,301	14,965,858	15,379,464	16,125,000	1,159,142
Excess (deficiency) of revenues						
over (under) expenditures	(2,238,533)	1,712	(2,236,821)	(3,035,011)	(3,780,547)	1,543,726
Other financing sources (uses)	2,372		2,372			2,372
Excess (deficiency) of revenues and other financing sources over (under)						
expenditures and other financing uses	(2,236,161)	1,712	(2,234,449)	(3,035,011)	(3,780,547)	1,546,098
Balance beginning of year	3,565,902	84,811	3,650,713	3,914,735	1,008,204	2,642,509
Balance end of year	1,329,741	86,523	1,416,264	879,724	(2,772,343)	4,188,607

Notes to Required Supplementary Information - Budgetary Reporting

Year ended June 30, 2006

This budgetary comparison is presented as Required Supplementary Information in accordance with <u>Governmental Accounting Standard Board</u> Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the Board of Education annually adopts a budget following required public notice and hearing for all funds, except Private Purpose Trust and Agency Funds. The budget may be amended during the year utilizing similar statutorily prescribed procedures. The District's budget is prepared on a GAAP basis.

Formal and legal budgetary control for the certified budget is based upon four major classes of expenditures known as functions, not by fund or fund type. These four functions are instruction, support services, non-instructional programs and other expenditures. Although the budget document presents function expenditures or expenses by fund, the legal level of control is at the aggregated functional level, not by fund. The Code of Iowa also provides that District expenditures in the General Fund may not exceed the amount authorized by the school finance formula. During the year, the District adopted one budget amendment increasing budgeted disbursements by \$745,536.

During the year ended June 30, 2006, expenditures exceeded the amounts budgeted in the instruction and support services functions. The District did not exceed the General Fund unspent authorized budget.



Combining Balance Sheet Nonmajor Special Revenue Funds

June 30, 2006

	Management	Student Activity	Physical Plant and Equipment Levy	Total
	\$	\$	\$	\$
Assets				
Cash and pooled investments Property tax receivable:	48,869	93,227	31,357	173,453
Current year	3,440	-	3,130	6,570
Succeeding year	230,000	-	217,472	447,472
Other receivables				
Total assets	282,309	93,227	251,959	627,495
Liabilities and Fund Balance				
Liabilities:				
Accounts payable Deferred revenue:	-	5,737	5,459	11,196
Succeeding year property tax	230,000		217,472	447,472
	230,000	5,737	222,931	458,668
Fund balance:				
Unreserved fund balance	52,309	87,490	29,028	168,827
	52,309	87,490	29,028	168,827
Total liabilities and fund balance	282,309	93,227	251,959	627,495

Combining Schedule of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Special Revenue Funds

Year ended June 30, 2006

	Management \$	Student Activity \$	Physical Plant and Equipment Levy \$	 \$
Revenues:				
Local sources:				
Local tax	204,855	_	257,271	462,126
Other	8,555	297,155	7,064	312,774
State sources	125		118	243
Total revenues	213,535	297,155	264,453	775,143
Expenditures:				
Instruction:	86,623	296,754	-	383,377
Support services:				
Student support services	750	-	_	750
Instructional staff support	5,101	7,247	-	12,348
Administration services	53,402	-	28,122	81,524
Plant operation and maintenance	61,005	-	_	61,005
Student transportation	30,440	-	163,683	194,123
Other expenditures:				
Facilities acquisition and construction	-	_	11,411	11,411
Total expenditures	237,321	304,001	203,216	744,538
Excess (deficiency) of revenues				
over (under) expenditures	(23,786)	(6,846)	61,237	30,605
Fund balances beginning of year	76,095	94,336	(32,209)	138,222
Fund balances end of year	52,309	87,490	29,028	168,827

Schedule of Changes in Special Revenue Fund, Student Activity Accounts

Year ended June 30, 2006

	Balance Beginning			Balance End of
Account	of Year	Revenues	Expenditures	Year
	\$	\$	\$	\$
Drama	2,175	3,908	5,448	635
Speech	_	-	_	-
Vocal Music	5,953	57,982	60,640	3,295
Elementary Vocal	1,475	400	309	1,566
Instrumental Music	17,722	11,075	7,895	20,902
Music Account	(285)	7,208	6,923	_
Elementary Band	2,554	1,758	372	3,940
Drill Team	958	3,122	2,264	1,816
Yearbook	5,535	11,722	12,832	4,425
Elementary Activities	2,625	9,963	10,848	1,740
Gym Shoe Account	85	_	_	85
Jr/Sr High Activities	1,514	5,321	6,425	410
Pep Club	4,981	8,354	9,636	3,699
Spanish Club	3,880	_	1,321	2,559
SADD	200	_	_	200
Junior High Student Council	1,641	516	1,043	1,114
Senior High Student Council	278	3,276	2,123	1,431
National Honor Society	1,153	8,346	9,351	148
Conflict Managers	748	1,050	836	962
East Elementary Student Council	542	2,957	2,584	915
West Elementary Student Council	2,698	_	290	2,408
Class of 2008	700	804	117	1,387
Class of 2009	199	_		199
Class of 2010	84	100	_	184
Class of 2011	_	110	60	50
Class of 2006	923	1,601	2,524	_
Class of 2007	874	13,729	13,292	1,311
Athletic Director	35,440	14,216	20,913	28,743
Boys Basketball	(170)	14,248	14,078	
Football	1,092	15,473	16,565	_
Soccer	(173)	3,189	3,016	_
Baseball	(6,618)	7,322	704	_
Boys Track	3,056	9,399	12,455	_
Boys Tennis	(140)	1,180	1,040	_
Boys Golf	(1,393)	1,396	3	_
Wrestling	(895)	10,248	9,353	_
Girls Basketball	2,748	8,563	11,311	_
Volleyball	(1,184)	6,702	5,518	_
Girls Soccer	225	7,035	7,260	_
Girls Softball	1,100	9,785	10,885	_
Girls Track				_
	5,163	7,055	12,218	_
Girls Tennis	(601)	1,204	603	_
Girls Golf	(1,174)	1,255	81 20. 965	2 266
Concessions	(1,352)	25,583	20,865	3,366
Athletic Participation				
Totals	94,336	297,155	304,001	87,490

Schedule of Changes in Fiduciary Assets and Liabilities  ${\tt Agency\ Fund}$ 

Year ended June 30, 2006

Account	Balance Beginning of Year	Additions	Deductions	Balance End of Year
	\$	\$	\$	\$
Character Education Council	1,465	_	1,465	_
Clothes Pantry	988	925	1,913	-
East Elementary	635	245	880	-
Junior-Senior High	379	1,040	1,419	_
West Elementary	244	290	534	
	3,711	2,500	6,211	

Comparison of Taxes and Intergovernmental Revenues

	Years ended June 30,			
	2006	2005	2004	2003
	\$	\$	\$	\$
Local sources:				
General	2,554,121	2,546,300	2,584,231	2,481,069
Special revenue/debt service	926,085	814,536	884,870	870,485
Capital projects	1,146,979	1,237,213	781,950	6,619
	4,627,185	4,598,049	4,251,051	3,358,173
State sources:				
General	6,014,403	5,692,604	5,291,784	5,051,202
Special revenue/debt service	502	496	1,982	3,750
School nutrition	6,718	6,694	6,225	6,212
	6,021,623	5,699,794	5,299,991	5,061,164
Federal sources:				
General	219,892	184,202	171,237	118,689
School nutrition	162,601	126,370	127,139	125,052
	382,493	310,572	298,376	243,741
Total	11,031,301	10,608,415	9,849,418	8,663,078

# Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Board of Education of the Ballard Community School District:

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the Ballard Community School District as of and for the year ended June 30, 2006, which collectively comprise the District's basic financial statements listed in the table of contents, and have issued our report thereon dated November 27, 2006. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered Ballard Community School District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the District's ability to record, process, summarize and report financial data consistent with the assertions of management in the financial statements. Reportable conditions are described in Part I of the accompanying Schedule of Findings.

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, of the reportable conditions described above, we believe item 06-I-A is a material weakness.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Ballard Community School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under Government Auditing Standards. However, we noted certain immaterial instances of non-compliance or other matters that are described in Part II of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the District's operations for the year ended June 30, 2006 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the District. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of Ballard Community School District and other parties to whom Ballard Community School District may report, including federal awarding agencies and pass through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Ballard Community School District during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

BRUCE D. FRINK
Certified Public Accountant

November 27, 2006

Schedule of Findings

Year ended June 30, 2006

# Part I: Findings Related to the General Purpose Financial Statements:

#### INSTANCES OF NON-COMPLIANCE:

No matters were reported.

#### REPORTABLE CONDITIONS:

O6-I-A Segregation of Duties - During our review of the internal control structure, the existing procedures are evaluated in order to determine that incompatible duties, from a control standpoint, are not performed by the same employee. This segregation of duties helps to prevent losses from employee error or dishonesty and therefore maximizes the accuracy of the District's financial statements. We noted that one individual has custody of receipts and performs all record-keeping and reconciling functions for the office.

<u>Recommendation</u> - We realize that with a limited number of office employees, segregation of duties is difficult. However, the District should review the operating procedures of the office to obtain the maximum internal control possible under the circumstances.

Response - We will review procedures and investigate available alternatives.

Conclusion - Response acknowledged.

# Part II: Other Findings Related to Required Statutory Reporting:

- 06-II-A Official Depositories Official depositories have been approved by the District. The maximum deposit amounts approved were not exceeded during the year ended June 30, 2006.
- 06-II-B <u>Certified Budget</u> Expenditures for the year ended June 30, 2006, exceeded the certified budget amounts in the instruction and support services functions.

 ${\tt Recommendation}$  - The certified budget should have been amended in accordance with Chapter 24.9 of the Code of Iowa before disbursements were allowed to exceed budget.

<u>Response</u> - Future budgets will be amended in sufficient amounts to ensure the certified budget is not exceeded.

Conclusion - Response accepted.

- O6-II-C <u>Questionable Expenditures</u> No expenditures that may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.
- 06-II-D <u>Business Transactions</u> No Business transactions between the District and <u>District officials or employees were noted.</u>
- 06-II-E <u>Travel Expense</u> No expenditures of District money for travel expenses of spouses of District officials or employees were noted. No travel advances to District officials or employees were noted.

Schedule of Findings

Year ended June 30, 2006

# Part II: Other Findings Related to Required Statutory Reporting: (continued):

06-II-F	Bond Coverage - Surety bond coverage of District officials and employees is in
	accordance with statutory provisions. The amount of coverage should be reviewed
	annually to insure that the coverage is adequate for current operations.

- 06-II-G <u>Board Minutes</u> No transactions requiring Board approval which had not been approved by the Board were noted.
- 06-II-H Deposits and Investments No instances of noncompliance with the deposit and investment provisions of Chapter 12B and Chapter 12C of the Code of Iowa and the District's investment policy were noted.
- O6-II-I <u>Certified Annual Report</u> The Certified Annual Report was filed with the Department of Education timely and we noted no significant deficiencies in the amounts reported.
- O6-II-J <u>Certified Enrollment</u> We noted no variances in the basic enrollment data certified to the Department of Education.